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**Policy Number:** 204.060  
**Title:** Challenge Incarceration Program – Phase I  
**Effective Date:** 01/28/25

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**PURPOSE:** To provide eligibility requirements, admission procedures, and program requirements for phase I of the Challenge Incarceration Program (CIP).

**APPLICABILITY:** Incarcerated people (IPs) in adult correctional facilities

**DEFINITIONS:** None

**PROCEDURES:**

- A. Eligibility for the Challenge Incarceration Program (CIP)
1. Incarcerated people are not eligible for CIP if they:
    - a) Are committed to the commissioner or corrections, or have been convicted and committed to the commissioner of corrections in the preceding ten years, with a sentence for murder, manslaughter, criminal sexual conduct, assault, kidnapping, robbery, arson, carjacking, or any other offense involving death or intentional personal injury;
    - b) Have been convicted or adjudicated delinquent within the preceding five years of escape from custody in violation of Minn. Stat. § 609.485;
    - c) Are committed to the commissioner’s custody for an offense that requires registration under Minn. Stat. § 243.166;
    - d) Are subject to a current arrest warrant or detainer;
    - e) Have fewer than 13 months remaining on their term of imprisonment;
    - f) Have been placed in segregation or had disciplinary confinement time added to their term of imprisonment within 90 days;
    - g) Are currently subject to a suspended formal disciplinary sanction;
    - h) Are serving a sentence from another state or the United States;
    - i) Are serving a sentence that involved an upward dispositional departure; or
    - j) Meet any of the criteria for mandatory intensive supervised release (ISR):
      - (1) End of confinement review committee (ECRC) Level 3;
      - (2) Minnesota Screening Tool Assessing Recidivism Risk (MNSTARR) non-sexual violent recidivism probability of 30% or more; or
      - (3) MNSTARR repeat sexual offense recidivism probability of 4.3% or higher.
  2. Eligible incarcerated people:

- a) Must have 13 months or more to their confinement release milestone when they are admitted to CIP;
- b) Who are serving mandatory sentences, must fulfil their full term of imprisonment prior to release from Phase III;
- c) Who are release violators, must complete their terms of reimprisonment before they can be released on Phase II; and
- d) Who have previously participated in CIP, must have been incarcerated for at least 60 days in a level 3 or higher facility before re-applying for CIP. Applicants will be individually reviewed to determine acceptance of re-entry to the program.

**B. Admission to CIP**

Because CIP is a voluntary program, applicants must apply, undergo eligibility and medical/mental health screening, and complete pre-admission programming requirements.

**1. Application**

Applicants may apply when they have reached 60 months or less to their confinement release milestones. Applicants may apply by sending an application through the U.S. Mail to the CIP Intake Coordinator.

**CIP Intake**

Challenge Incarceration Program  
 86032 County Hwy 61  
 Willow River, MN 55795

**2. Eligibility screening**

- a) CIP caseworkers review all applications to determine if the incarcerated person meets all eligibility requirements. Then the caseworker recommends provisional admission or denial to the CIP director/designee.
- b) The CIP director/designee reviews recommendation and either approves or denies provisional admission in writing to the applicant and their caseworker, noting a tentative admission date if provisional admission is approved. A copy of the provisional admission decision is retained in the document storage system (ODocS).
- c) Applicants who decide they do not want to participate in CIP must notify the CIP Intake Coordinator through the U.S. Mail.
- d) Applicants from male-designated facilities who are approved for provisional admission must be transferred to the Minnesota Correctional Facility (MCF) – Moose Lake within 90 days of program entrance to complete the subsequent admission procedures. Applicants from female-designated facilities complete the subsequent admission procedures at MCF-Shakopee.
- e) Transgender CIP applicants will be allowed to dress and style themselves according to the gender with which they identify. Canteen items will be made available based on the applicant's gender identity.
- f) Copies of all forms and notifications are retained in ODocS.

3. Medical and mental health screening
  - a) Medical and mental health providers evaluate each applicant to determine whether they will be able to comply with all CIP requirements. Disqualifying conditions include such examples as:
    - (1) An uncontrolled or unstable chronic illness;
    - (2) A frequently-occurring acute illness that requires medical or mental health monitoring beyond the resources of CIP; or
    - (3) A condition that has a high likelihood of requiring urgent or frequent medical or mental health intervention.
  - b) If the medical practitioner determines the applicant has a disqualifying condition, the medical practitioner notifies the CIP director/designee in writing that the applicant does not currently meet pre-screening eligibility criteria. A copy of the notification is retained in ODocS.
  - c) If the applicant does not currently meet pre-screening eligibility criteria, the CIP director/designee notifies the applicant in writing and retains a copy of the denial letter in ODocS.

4. Appeal of ineligibility decision  
Applicants who are denied admission, except those who have previously participated in CIP, or those who have been reviewed by the CIP warden for discretionary review, may appeal the decision to the deputy commissioner of client services and supports or their designee by submitting a Denial of Entrance/Program Termination Appeal form (attached) within 10 days of receiving notice. Copies of the appeal and decision are retained in ODocS.

#### C. CIP Phase I

Before participants receive a certificate of completion for Phase I, the CIP director/designee must verify that they have fully participated and successfully completed all required program components, and have actively served a minimum of 180 days in Phase I. Program components include such examples as:

1. Physical training: A rigorous physical training program designed to teach personal discipline and improve the incarcerated person's physical and mental well-being.
2. Education: Individualized educational programming designed to improve adult basic education skills.
3. Substance use disorder: Treatment to identify the biological, environmental, behavioral, and social causes and consequences of alcohol and drug use and addiction; and to develop new and improved strategies to prevent drug and alcohol use and its consequences.
4. Military bearing, drill and ceremony: Intensive instruction in military drill and ceremony, military bearing, customs, and courtesy.
5. Facility work crew or work detail: A facility work crew assignment and work detail component that includes strenuous work on campus.

6. Behavioral skills programming: Programs designed to promote the participant's self-worth and their acceptance of responsibility for the consequences of their own decisions through social skills and problem-solving.
7. Restorative Justice Work Crews (RJWC): Opportunities to give back to the community while learning work ethics, job skills, good work habits, and positive attitudes by serving on RJWC.
  - a) Non-profit community and government organizations may submit project requests, which are reviewed and approved by the safety administrator and CIP program director/captain annually.
  - b) The RJWC sergeant ensures training is provided to the incarcerated people and proper personal protective equipment is used during all work projects.
8. Team building: Squads participate in team building exercises that promote prosocial skills, effective problem solving and successful communication.
9. Squad meetings: Assigned correctional officers facilitate regularly-scheduled squad meetings to discuss squad issues, to practice effective problem solving, and to identify any issues preventing positive squad cohesion.
10. Levels of advancement (indicated by hat colors).

D. Informal Progressive Interventions and Sanctions

During CIP Phase I, participants are subject to informal interventions and sanctions for minor behavioral issues and unacceptable program adjustment. Participants may receive formal discipline according to the Discipline Rules (303.010I in English and Spanish, links attached). The informal sanctions are based on the CIP philosophy and general orders and designed to provide a broad range of responses to deal with violations of CIP's informal rules. Staff may implement informal sanctions at any time, including such examples as:

1. Refocus: Pushups are assigned to a participant to help them refocus after a minor infraction.
2. Intervention: A documented interaction between a staff member and a participant that occurred to remedy a below-standard action or behavior, or to acknowledge an above-standard action or behavior.
3. Thinking report: A written assignment which requires the participant to identify behavior(s) which led to an intervention. The participant examines their thinking, recognizes the risk, and then identifies new thinking that leads to different consequences.
4. Learning experiences (LE): A sanction given to a participant who commits an informal rule infraction.
5. Hat color hold: The non-advancement of a participant's status due to poor motivation, unsatisfactory program participation, unsatisfactory evaluations, or accumulation/progression of discipline.

6. Hat color reduction: The reduction of a participant's hat color status due to poor motivation, unsatisfactory program participation, unsatisfactory evaluations, or accumulation/ progression of discipline.
7. Recycle: A participant is placed in a less senior squad and reviewed weekly for hat color advancement due to accumulation of LEs, white hat status, or not progressing in the program as required.
8. White hat status: A status assigned to a participant for conduct inconsistent with CIP philosophy and commitment to the program.
9. Revocation: Removal from the program due to an accumulation of progressive informal sanctions, refusal to participate in programming, termination from substance use disorder treatment, or imposition of formal discipline. Participants who get revoked are returned to a higher custody facility.

E. Termination from Phase I

1. Once admitted to CIP, participants may be terminated in any of the following ways:
  - a) Rescind – if a change occurs in the participant's eligibility status (for example, legal, medical, mental health, or other administrative reason). Participants who are rescinded are administratively reviewed for reentry to the program if and when the eligibility issue is resolved.
  - b) Revocation – when the participant has violated the program agreement. Participants who are revoked must be removed from CIP and transferred to the appropriate correctional facility.
  - c) Voluntary termination – when the participant voluntarily chooses to discontinue participation in the program.
2. Terminations, except for voluntary termination, may be appealed to the deputy commissioner of client services and supports/designee.
3. Records of any termination are retained in ODocS and by the CIP program.

F. Program Completion and Release to Phase II

During CIP phase I, a participant must work with their caseworker and field services agent in the development of a release plan. Upon successful completion of CIP phase I, participants are transitioned to phase II, which occurs in the community; see Policy 201.010, "Adult Community Supervision," for information.

G. CIP Program Evaluation

The DOC's planning and performance unit gathers and completes an analysis of the CIP data for a formal report to take place every five-years starting in 2023.

**INTERNAL CONTROLS:**

- A. A copy of all CIP documentation is retained electronically in ODocS, and records of any termination are also retained in the CIP files.

**REFERENCES:** Minn. Stat. §§ [244.17 through 244.172](#); [609.485](#); and [243.166](#)

[Policy 106.300, “Management of Records and Sentence Administration”](#)  
[Policy 201.010, “Adult Community Supervision”](#)  
[Policy 303.010, “Offender Discipline”](#)  
[Policy 303.101, “Kites/Communication”](#)

**REPLACES:** Policy 204.060, “Challenge Incarceration Program – Phase I,” 11/29/22.  
All facility policies, memos, or other communications whether verbal, written, or transmitted by electronic means regarding this topic.

**ATTACHMENTS:** CIP Forms are also available on the [CIP iShare site](#)  
[Challenge Incarceration Program Application](#) (204.060M) ([public pdf of 204.060M](#))  
[Denial of Entrance/Program Termination Appeal Form](#) (204.060V) ([public pdf of 204.060V](#))  
[Recycle Agreement](#) (204.060W) ([public pdf of 204.060W](#))  
[Voluntary Termination](#) (204.060X) ([public pdf of 204.060X](#))  
[Intentional Personal Injury](#) (204.060Y) ([public pdf of 204.060Y](#))  
[Public Safety Concern \(with CIP Logo\)](#) (204.060Z) ([public pdf of 204.060Z](#))  
[Discipline Rules \(English\)](#) (303.010I) ([public pdf of 303.010I](#))  
[Discipline Rules \(Spanish\)](#) (303.010I(Spanish)) ([public pdf of 303.010I\(Spanish\)](#))

**APPROVED BY:**  
Commissioner of Corrections